GOVERNOR'S MESSAGE URGES RECONSTRUCTION AND ECONOMY

recommendations," said H. Edmund Machold, the new Speaker of the As-sembly. "I intend to do everything in my power to help in carrying them out."

GOV. MILLER'S MESSAGE TO THE LEGISLATURE

Text of Recommendations on

General property taxes Special taxes Other general revenues	\$15,058,317.01 98,018,032.15 7,515,257.83
Total	\$115,591,606.99
Expenditures: Administration, maintenance and operation. Fixed charges and contributions Capital outlays	\$47,902,427.19 39,699,757,58
Total	\$94,024,215.47

The requested appropriations as tabu-The requested appropriations as tautlated by the Legislative Budget Committee total \$201,644,292.43. That does not include the amount needed for interest on and amortization of the bonds approved by the people on November 2 for the soldiers' and saliors' bonus which, if

nent for the last	t ten years is e	xhibit
y the following	table:	
For	Budget	Pe
ear.	appropriations.	capt
012	\$43,074,192,58	4
913	52,366,582,35	5
914	59,465,600.97	- 6
915	47,899,527.74	6 5
916	63,997,271.86	6
917	59,103,450.08	. 5
918	70,742,834,21	7
010	81,525,271.31	7
900	95,840,983,77	. 9
921 /	145,219,906.60	13
	annual for the l	-

the motor vehicle tax be increased to provide all the revenue needed for highway maintenance. The motor traffic makes such maintenance necessary and should bear the expense of it.

I shall transmit the total amount of appropriations desired by each State Department as required by Section 26 of the legislative law without detailed commander.

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MILLER OUTLINES
BEONOMY POLICY
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The Legislature will be compelled this year, as it has been in the past, to make appropriations without the aid of that careful survey of departmental work which is requisite. Some mistakes will no doubt be made, though, of course, care will be exercised not to hamper any essential activity of the State. The briefest survey of the growth of appropriations for the past twenty years convinces me that great reductions can be rinces me that great reductions can be made without interfering with the effi-cient administration of the public busi-ness. That growth is shown by the fol-lowing table:

t administration of the public busi. That growth is shown by the folng table:

\$23,936,377.84

\$23,936,377.84

\$23,936,37.84

\$23,936,378.84

\$3,997.271.85

\$42,975,350.86

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\$42,975,350.86

\$43,972.71.86

\$43,972.71.86

\$43,972.71.86

\$43,972.71.86

\$44,210,900.80

\$44,210,900.80

can only be changed by constitutional amendment. Moreover, the tendency of all of the plans is in the direction of bureaucracy. The rising cost of government is frequently ascribed to the number of State departments. That is not

sentatives of decedents without the production of a receipt for the payment of the tax, and proper penalties should be imposed for delays in payment.

One million deliars is a conservative estimate of the saving that can be expected by a consolidation of the foregoing tax agencies, and in my judgment efficiency and convenience of tax-payers will also be promoted.

The question is, in what department should those activities be placed and how should it be organized?

There is one controlling reason, which

With respect to the Industrial Commission, I recommend that a single headed department be created to have charge of all matters of administration, and that a board of three be attached to the department to discharge exclusively quasi-judicial and legislative functions, such as hearing appeals in workmen's compensation cases, prescribing rules and the like. The board should also be clothed with authority to investigate labor conditions and to deal with labor disputes, a field of service in which I trust progress can be made. how should it be organized?

There is one controlling reason, which in my judgment requires that all tax activities be grouped in a single tax department, and that is the necessity of a proper correlation of our aystems and methods of taxation so as more equitably to distribute the tax burdens. Our lax system is a natchwork which has



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and as illustrative of what is very general, in casting my eye over the budget requests of the Department of Education I notice a request for nine inspectors at \$3.000 a year, or a total of \$27,000, of course involving travelling expenses of at least a like amount. On inquiry I find that their work relates to the enforcement of the compulsory education law, but there is no reason that I can perceive why the work cannot be much better done by the local superintendents of schools. If I am right about that, the item should be eliminated from the budget, thus saving in one item alone \$54,000. That is only typical and illustrates what can probably be done with the budget on a close scrutiny, such as it has been impossible for me to make.

With respect to the Industrial Commission, I recommend that a single bended department be created to have





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